## BEFORE THE OFFICE OF ADMINISTRATIVE HEARINGS STATE OF CALIFORNIA

In the Matter of:

PARENT ON BEHALF OF STUDENT,

v.

MT. DIABLO UNIFIED SCHOOL DISTRICT.

OAH CASE NO. 2012100760

ORDER OF DETERMINATION OF SUFFICIENCY OF DUE PROCESS COMPLAINT

On October 19, 2012 Parent on behalf of Student filed a due process hearing request 1 (complaint) naming the Mt. Diablo Unified School District (District).

On October 25, 2012, District filed a notice of insufficiency (NOI) as to Student's complaint.

## APPLICABLE LAW

The named parties to a due process hearing request have the right to challenge the sufficiency of the complaint.<sup>2</sup> The party filing the complaint is not entitled to a hearing unless the complaint meets the requirements of Title 20 United States Code section 1415(b)(7)(A).

A complaint is sufficient if it contains: (1) a description of the nature of the problem of the child relating to the proposed initiation or change concerning the identification, evaluation, or educational placement of the child, or the provision of a free appropriate public education (FAPE) to the child; (2) facts relating to the problem; and (3) a proposed resolution of the problem to the extent known and available to the party at the time.<sup>3</sup> These requirements prevent vague and confusing complaints, and promote fairness by providing the

<sup>&</sup>lt;sup>1</sup> A request for a due process hearing under Education Code section 56502 is the due process complaint notice required under Title 20 United States Code section 1415(b)(7)(A).

<sup>&</sup>lt;sup>2</sup> 20 U.S.C. § 1415(b) & (c).

<sup>&</sup>lt;sup>3</sup> 20 U.S.C. § 1415(b)(7)(A)(ii)(III) & (IV).

named parties with sufficient information to know how to prepare for the hearing and how to participate in resolution sessions and mediation.<sup>4</sup>

The complaint provides enough information when it provides "an awareness and understanding of the issues forming the basis of the complaint." The pleading requirements should be liberally construed in light of the broad remedial purposes of the Individuals with Disabilities Education Act (IDEA) and the relative informality of the due process hearings it authorizes. Whether the complaint is sufficient is a matter within the sound discretion of the administrative law judge.

## **DISCUSSION**

Student's complaint alleges that Parent is "invoke[ing Student's] right to a due process hearing," because Student became eligible for special education and related services on November 29, 2011, and a mediation held on September 18, 2012 was unsuccessful regarding "our placement disagreement." Student's complaint includes general references to federal law providing that (a) students have a right to placement in the least restrictive environment, (b) students have a right to an evaluation prior to an initial placement and any subsequent significant changes, and (c) parents have the right to notice prior to any action by the district with regard to the identification, evaluation or placement of the child.

Student's complaint lacks factual allegations to identify the nature of the dispute or disputes, such as whether a past, current or offered placement is challenged, or the date of the disputed individualized education program (IEP) or District conduct alleged to have resulted in a denial of a FAPE. Student's complaint also fails to propose a resolution or seek a remedy for District's alleged IDEA violations.

<sup>&</sup>lt;sup>4</sup> See, H.R.Rep. No. 108-77, 1st Sess. (2003), p. 115; Sen. Rep. No. 108-185, 1st Sess. (2003), pp. 34-35.

<sup>&</sup>lt;sup>5</sup> Sen. Rep. No. 108-185, *supra*, at p. 34.

<sup>&</sup>lt;sup>6</sup> Alexandra R. v. Brookline School Dist. (D.N.H., Sept. 10, 2009, No. 06-cv-0215-JL) 2009 WL 2957991 at p.3 [nonpub. opn.]; Escambia County Board of Educ. v. Benton (S.D.Ala. 2005) 406 F. Supp.2d 1248, 1259-1260; Sammons v. Polk County School Bd. (M.D. Fla., Oct. 28, 2005, No. 8:04CV2657T24EAJ) 2005 WL 2850076 at p. 3[nonpub. opn.]; but cf. M.S.-G. v. Lenape Regional High School Dist. (3d Cir. 2009) 306 Fed.Appx. 772, at p. 3[nonpub. opn.].

<sup>&</sup>lt;sup>7</sup> Assistance to States for the Education of Children With Disabilities and Preschool Grants for Children With Disabilities, 71 Fed.Reg. 46540-46541, 46699 (Aug. 14, 2006).

Student's complaint is insufficiently pled, as it fails to state specific "problems" with the denial of a FAPE, lacks factual allegations related to those problems, and fails to include proposed resolutions to the problems alleged. Thus, District has not received sufficient notice from which it could proceed to hearing, and the complaint is insufficient.

A parent who is not represented by an attorney may request that the Office of Administrative Hearings (OAH) provide a mediator to assist the parent in identifying the issues and proposed resolutions that must be included in a complaint. 8 Parents are encouraged to contact OAH for assistance if they intend to amend their complaint.

## ORDER

- 1. Student's complaint is insufficiently pled under section Title 20 United States Code 1415(c)(2)(D).
- 2. Student shall be permitted to file an amended complaint under Title 20 United States Code section 1415(c)(2)(E)(i)(II).<sup>9</sup>
- 3. The amended complaint shall comply with the requirements of Title 20 United States Code section 1415(b)(7)(A)(ii), and shall be filed not later than 14 days from the date of this order.
- 4. If Student fails to file a timely amended complaint, the complaint will be dismissed.
  - 5. All dates previously set in this matter are vacated.

Dated: October 25, 2012

/S/

ALEXA J. HOHENSEE Administrative Law Judge Office of Administrative Hearings

8 Ed. Code, § 56505.

<sup>&</sup>lt;sup>9</sup> The filing of an amended complaint will restart the applicable timelines for a due process hearing.